

1 done a year and a half ago?

2 A. I think you have the time wrong on the
3 Pennsylvania trial.

4 Q. Please correct me on the agreement being
5 reached to do the parallel trial.

6 MR. ALBERT: Do you know the dates?

7 MS. SHOCKETT: No, I --

8 HEARING EXAMINER: On the panels, we're
9 not going to be talking back and forth among the panel
10 members, okay? We'll keep everything on the record.
11 Back to responding to attorneys' questions.

12 MR. ALBERT: Yeah, I had thought our
13 report to the Pennsylvania Commission was either in
14 August or September of 2001.

15 BY MR. PERKINS: (Continuing)

16 Q. I was speaking about the provision to go
17 back with to the parallel provisioning.

18 A. (Albert) That would have been, I would
19 say, around April of 2001. It's whenever the last
20 wave of Pennsylvania hearings were occurring, you
21 know, the trial agreement was an outgrowth probably
22 within about a month of that time frame.

23 Q. Okay.

24 (There was a pause in the proceedings.)

25 Does anyone on the panel know when

1 Cavalier first submitted requests for fiber maps for
2 Virginia to Verizon?

3 A. No.

4 Q. Would anyone disagree with the date of
5 June 9th of 2000?

6 A. (Shockett) I have nothing on which to
7 base that, so...

8 Q. Okay. Is that a "no"? It's insufficient
9 information?

10 Does anyone on the panel know when
11 Verizon provided its first fiber map to Cavalier?

12 A. (Boichot) No.

13 Q. Would anyone disagree with the date of
14 September 14th of 2000?

15 MR. SMITH: Objection. They said that
16 they did not know.

17 MR. PERKINS: That was on a different
18 question.

19 HEARING EXAMINER: I thought they just
20 said they didn't know when the maps were submitted.

21 MR. PERKINS: The first question was when
22 Cavalier requested maps, and the second one was when
23 the maps were provided.

24 HEARING EXAMINER: Okay. And they
25 answered they didn't know to both of those, so I'll

1 sustain the objection to -- since they have answered
2 they don't know --

3 MR. PERKINS: That's fine. If they don't
4 know, that's fine.

5 HEARING EXAMINER: Right.

6 MR. PERKINS: Certainly, Your Honor.

7 BY MR. PERKINS:

8 Q. Is there anyone that is testifying in
9 this proceeding that would know any more detail about
10 the fiber maps?

11 A. (Albert) I mean, I know we've had them
12 available for a while. The wire center fiber maps
13 were an outgrowth of Massachusetts, which was one of
14 the very first Verizon states where we started to
15 provide dark fiber. And the wire center-based
16 geography, street-level detail map showing where the
17 fiber-optic sheaths are, that originated from our dark
18 fiber offering in Massachusetts, and it's become part
19 of our interconnection agreements and part of our
20 offering that we have in our other states. So, that's
21 where it first began.

22 Q. What's the typical turnaround time for
23 providing that type of map in the other states; do you
24 know?

25 A. No, I don't. There's a time and a

1 materials process where based on the particular
2 number -- in specific wire centers that the CLEC is
3 interested, in we'll develop a price quote and then,
4 really, the turnaround time frame is, I think, a
5 function of the quality of wire centers that are being
6 requested. But we'll give an estimate in terms of
7 what costs would be as well as what the time frames
8 would be.

9 Q. And that's the fiber map with one CO and
10 the fiber that comes out of it. Is that correct?

11 A. Yes. When I say "a wire center map" I'm
12 talking about a map that covers a single wire center
13 which would be a single central office area.

14 Q. Okay. Do you know what the approximate
15 cost of those maps are in general?

16 A. (Shockett) It would vary based on the
17 requests, and it's based on time and materials in the
18 state, each state.

19 MR. PERKINS: Can we have just a moment,
20 please?

21 (There was a pause in the proceedings.)

22 BY MR. PERKINS:

23 Q. Mr. Albert, does Verizon offer dark fiber
24 in Virginia through intermediate central offices
25 without a collocation office arrangement in the

1 intermediate central office?

2 A. (Shockett) No, we do not.

3 Q. And why is that?

4 A. Our dark fiber offering in Virginia is a
5 dark fiber -- continuous dark fiber span between two
6 points, and it would be available dark fiber without
7 the need to do any construction work or additional
8 work to make it a continuous span. So, if you have to
9 go through an intermediate office, there's additional
10 work involved in doing that, and, therefore, it's not
11 available under the current dark fiber definition.

12 Q. So, if Cavalier has ordered dark fiber
13 from central office A to central office C and found
14 spans that go from A to B and B to C, Cavalier cannot
15 have one splice point in central office B, it has to
16 do a fiber termination panel, bring in one set and
17 have multiple splice points in the intermediate
18 central office?

19 A. Yes, as it is currently defined, yes.

20 Q. Isn't it true there's dark fiber in other
21 states, such as Rhode Island, through intermediate
22 central offices without that type of arrangement?

23 A. Yes, we do offer it in different flavors
24 in different states.

25 Q. Okay. What's the reason why that flavor

1 isn't available in Virginia?

2 A. State-specific offerings have been
3 decided based on state proceedings and specific needs
4 in that state, and we have not had those requirements
5 changed in the State of Virginia, and we are providing
6 the standard dark fiber offering, which is a span
7 between two central offices that is continuous and
8 available.

9 (There was a pause in the proceedings.)

10 BY MR. PERKINS:

11 Q. Finally, does Verizon offer dark fiber
12 from -- other than interoffice dark fiber -- other
13 than interoffice dark fiber, such as dark fiber from a
14 CO to customer premises in Virginia?

15 A. Yes, we do.

16 Q. Okay. And do you know if Verizon has
17 provisioned any arrangements of that type in Virginia?

18 A. No, I don't.

19 Q. Okay. Is there anyone that's testifying
20 in this proceeding that would be able to tell us that?

21 A. (Albert) I don't think we have. We've
22 had very few orders for dark fiber loops. I think
23 we've had a small handful from you guys where we did
24 not have dark fiber available for those specific
25 locations. Other than yourselves, I'm not aware of

1 anybody else yet ordering in Virginia dark fiber
2 loops.

3 The majority of orders -- the vast
4 majority of orders that we've had, what we've actually
5 provisioned in Virginia, has been for dark fiber IOF,
6 dark fiber interoffice facility.

7 Q. In fact, Cavalier has been unsuccessful
8 in every inquiry it's made for fiber from the central
9 office to customer premises. Isn't that right?

10 A. I was aware of -- I don't know whether it
11 was four or five. Like you said, a handful where we
12 did not have dark fiber available.

13 Q. I believe it was a rather protracted
14 process, was it not, in terms of trying to get a field
15 survey arranged, trying to get a consistent response
16 to the inquiry and so forth?

17 A. Well, do you want to --

18 (Shockett) Did you actually ask for a
19 field survey after you got a negative dark fiber
20 inquiry request response?

21 Q. Actually, I should probably try to locate
22 the relevant portion of the testimony.

23 Actually, I think those facts, at least
24 from our point of view, are set forth in our prefiled
25 testimony, so I'll leave it to your attorneys to ask

1 us about that one.'

2 A. (Albert) Okay. I think what threw us a
3 little is they are two similar sounding but still
4 separate processes. There's an inquiry, which is a
5 CLEC request if we have dark fiber available between
6 two particular points, and that is basically a records
7 review that Verizon goes through, and we do a "yea" or
8 a "nay" in response to that inquiry from a records
9 review.

10 Then there's another process, similar in
11 nature, but a different purpose and a different
12 process, called a field survey, which is the CLEC
13 wants to go to the next step, wants to have us now
14 actually send technicians into the field to verify
15 that the records were correct as well as -- or
16 incorrect -- as well as that fiber is available to
17 take the transmission readings so that the CLEC can
18 then use those transmission readings as part of the
19 reading they do to design the overall system that
20 they're providing.

21 That field survey is a next step
22 additional separate request -- additional charge
23 process. So, it's progressively getting information
24 that could be used and useful, but there are two
25 things that would happen one after the other if the

1 CLEC chooses to go that approach.

2 Q. The instance I was trying to recall, I
3 believe, involved a dark fiber inquiry to customer
4 premises where there was fiber from the CO to the
5 pedestal and not from the pedestal onto the premises,
6 and please correct me if I'm wrong, and there was a
7 time and materials basis, and that request was denied
8 and there was a service from the pedestal to the
9 premises, but not from the pedestal to the CO.

10 I was trying to find out if there had
11 been successful dark fiber inquiries in Virginia,
12 which there were not, and if so, why not, and I'm not
13 sure we can answer the specifics of that here?

14 A. Well, there have been successful dark
15 fiber inquiries in Virginia, but I don't know if they
16 were just IOF inquiries or if they were to the
17 customer premises.

18 Q. One last question.

19 Why is it that a CLEC is not allowed to
20 participate in a field survey when the CLEC is
21 required to pay for that? Send a person along as part
22 of the field survey.

23 A. The technician is -- the technician is a
24 Verizon technician looking at the facilities that
25 Verizon has, and they're just doing a check on those

1 facilities to make sure that what we have reported
2 before is accurate or if it isn't accurate then to
3 find out the status, and they would get back to the
4 planning group and then to the person who actually
5 discusses that, our service delivery engineer.

6 So, you know, we have a point of contact
7 that does that communication with you, and that's the
8 point of contact that should be speaking with you as
9 far as the response on the dark fiber survey.

10 Q. Okay. I'm not sure that really answered
11 my question.

12 I was asking why a CLEC representative
13 would not be allowed to go along on that field survey
14 if the CLEC is paying for that technician's time and
15 whatever materials are used.

16 A. Well, it's not part of our standard
17 operating procedures to have somebody come along with
18 you also when we're doing our work, and it's just not
19 generally something we would do.

20 Other than that, I don't have a response,
21 unless Don has something to add to that.

22 A. (Albert) No.

23 Q. So, there's no specifically articulated
24 policy related to that particular situation?

25 A. Not that I'm aware of.

1 Q. Okay. Thank you very much for your time.
2 MR. PERKINS: I have no further
3 questions.

4 HEARING EXAMINER: Thank you.
5 Mr. Keffer?
6

7 EXAMINATION

8 BY MR. KEFFER:

9 Q. Mr. Albert, all of the issues, I think,
10 that Mr. Perkins asked you about are issues pending
11 before the FCC, are they not? Certainly the bulk of
12 them.

13 A. (Albert) I'm not sure if they all are.

14 Q. All right. Tell me which ones are not.

15 MR. ALBERT: Do you --

16 MS. SHOCKETT: Okay.

17 BY MR. KEFFER: (Continuing)

18 Q. You just didn't want to answer my
19 question?

20 A. (Albert) Well, it's more of a product of
21 what's in the arbitration. I mean, I've read the
22 arbitration. I did not handle the dark fiber in that
23 arbitration, so I'm not sure of the particular issues
24 that are a part of that.

25 (There was a pause in the proceedings.)

1 MR. ALBERT: I mean, I think there are
2 some additional ones with MCI and AT&T, above and
3 beyond what Cavalier was asking about.

4 MS. SHOCKETT: That's correct. Not all
5 of the issues that were discussed are part of the
6 arbitration -- the FCC arbitration among AT&T,
7 WorldCom and Cox and Verizon.

8 BY MR. KEFFER: (Continuing)

9 Q. Okay. My questions are which ones were
10 not?

11 A. (Shockett) I don't see the parallel
12 provisioning one.

13 (Albert) Yeah, that was --

14 Q. Because that's a new one you've thrown in
15 since the arbitration, right?

16 A. That's a new development. I mean,
17 Cavalier, starting in Pennsylvania, was really the
18 first request we began working on.

19 Q. Right. I was in the arbitration
20 proceeding. People complained that you wouldn't
21 provide dark fiber unless somebody had a collo space
22 ready to accept it, and by the time they got the
23 provisioning, lo and behold, there's no dark fiber
24 available.

25 You recall hearing that complaint during

1 the arbitration from others, I'm sure?

2 A. And it was a reasonable request, like I
3 said. The current approach that we have that we'll
4 take an order, once there is a place for us to be
5 physically able to connect our lines to -- we have not
6 just singled out dark fiber to apply to that. That
7 basic fundamental approach is the way we run our
8 business for not only unbundled network elements, but
9 for all orders from carriers as well as orders from
10 our own end-users.

11 What you run into, though, is with dark
12 fiber it is a particularly scarce resource,
13 particularly if you're talking dark fiber in the
14 interoffice facilities network. There are many
15 locations where it can be a scarce resource.

16 Q. Do you have --

17 A. Well, let me just finish with the
18 background, since you asked.

19 So, basically, what we wound up with was
20 that during the normal course of time for a CLEC to
21 get a collo built, the scarce dark fiber that was
22 originally there when they had asked, by the time the
23 collocations were built, some other carrier had come
24 along and used it.

25 So, changing our processes and changing

1 them for dark fiber and working through the trial and
2 making the ability to do that for dark fiber
3 interoffice facilities, that was all pointed towards
4 so that the CLEC could order collo and order fiber and
5 begin paying for the fiber all in the same general
6 point in time, and then also have a process that if in
7 fact it turned out that the fiber wasn't there, that
8 they could basically pull back, if they wanted to,
9 their collocation application. And that's how it all
10 evolved.

11 And that is a process that we have
12 developed, and we do it for unbundled dark fiber, but
13 there are no other retail, wholesale or unbundled
14 products with this type of a parallel provision
15 available for it.

16 Q. I notice you referred to parallel
17 provisioning as a trial. Why is that?

18 A. That's because it is a major different
19 fundamental change to how we engineer and assign and
20 provision and provide customer services.

21 Q. There have been issues in the past about
22 how Verizon identifies the location of dark fiber,
23 right? And by that I mean in the beginning when dark
24 fiber was -- it was required that you make it
25 available, you wanted CLECs to ask about point A to

1 point B. And you had answered a question, point A to
2 point B, and if there happened to be dark fiber from a
3 point right across the street from point A to point B,
4 you didn't tell the CLEC about that. It was only A to
5 B, right?

6 A. (Shockett) The dark fiber record review
7 just looks at the two points that the CLEC is asking
8 for. So, yes, you know, it would be a response based
9 on the two points you were inquiring about.

10 Q. And the CLEC had to be very specific
11 about the two points it was asking about, right?

12 A. Yes.

13 Q. So, if you had dark fiber from a point
14 across the street from one of them, you didn't mention
15 that in your response, did you?

16 A. Well, if we were going to connect the
17 dark fiber, it would have to be to the point that you
18 were -- the two points that you were looking for. If
19 it was across the street, it wouldn't be the same
20 fiber span.

21 Q. Okay. So, after going through the
22 cat-and-mouse game, CLECs started asking you for maps,
23 right?

24 A. (Albert) Like I said, in Massachusetts,
25 as a result of our arbitration on dark fiber with

1 AT&T, the outgrowth from that arbitration were the
2 type of wire center maps with street level detail that
3 AT&T was asking for, and we make those maps available
4 in all of our states as part of our dark fiber
5 offering. But those wire centers maps showing the
6 dark fiber cable sheaths with street-level detail,
7 that was a specific outgrowth that originated from
8 AT&T's requests in the dark fiber arbitration that we
9 had in Massachusetts, really, I think back in '99, was
10 the time frame. And that is available in Virginia, as
11 well as everywhere else.

12 Q. Does Verizon have a dark fiber
13 reservation policy? Does Verizon reserve dark fiber
14 for itself?

15 A. That's where I said earlier you've got to
16 really pin people down when they use the word
17 "reserve" because that terminology is not standard,
18 and that can mean a variety of different things
19 differently to a variety of different people. And if
20 by "reserve" you mean can you order a facility and get
21 a facility and not pay us for it, no, we don't do
22 that.

23 Q. I was asking about your internal
24 policies, not what you do for CLECs.

25 A. We don't reserve facilities for

1 ourselves, either. We'll assign them to orders, we'll
2 assign our own fiber-optic optical orders.

3 Q. So, if there's an instance where you know
4 a big customer is coming on line in six months and you
5 have a facility that goes out to that customer, if
6 another CLEC wants that, you'll give it to them? You
7 don't try to reserve that to your own use?

8 A. When -- what we'll do is when we're in
9 the process of actually beginning to engineer, design,
10 construct our own fiber-optic systems, those could be
11 driven by a variety of factors. It could be an
12 individual type of a customer order. More often, more
13 frequently, it's an aggregation of transport needs
14 which drive us to have to put in additional
15 fiber-optic transport capacity.

16 But what we'll do is when we begin to
17 actually engineer and to build that fiber-optic
18 system, that's the point in time, then, that we'll
19 assign fibers to it for ourselves. That's the same in
20 Massachusetts and the same in New York, and in all the
21 other states where we've been checklist compliant, and
22 that's the same general approach in Virginia.

23 Q. All right.

24 So, what was the answer to my question?

25 A. We don't reserve, we assign them to

1 ourselves as we're actually beginning to engineer and
2 build them.

3 Q. So, if in my hypothetical, there was dark
4 fiber from an office to a customer that a CLEC wanted,
5 the CLEC could obtain that as easily as you could for
6 your own internal Verizon needs?

7 A. I would say yes, because the point that
8 makes a dark fiber complete and finished and in
9 inventory and which gives us the ability ourselves to
10 assign it to our own systems -- that continuous,
11 end-to-end hard termination points on both ends --
12 those requirements which are what a CLEC needs to be
13 able to order dark fibers -- those are the exact
14 requirements that we need ourselves to be able to work
15 our own optical orders to assign fibers to our own
16 systems for our own purposes.

17 Q. Okay. So, from that last answer, I take
18 it that you're very careful not to establish a
19 termination point at the customer's end until you're
20 ready to use the facility. Is that the point you were
21 getting at there?

22 A. No, I think that's probably a very broad
23 generalization. We, ourselves --

24 Q. Well, it's true that there's no
25 termination point at the customer premises in the

1 hypothetical that I described, and you don't consider
2 that to be dark fiber?

3 A. Well, we don't consider that to be fiber.
4 If there's no fiber there, there's no fiber there. If
5 we have not constructed and have built into inventory
6 fiber-optic strands at a particular premise, we can't
7 use that for one of our own orders, nor could a CLEC
8 use that for a dark fiber order.

9 Q. Let's refine the hypothetical a bit. A
10 big new office park coming into an area. Verizon is
11 aware of it, builds fiber out to the border of the
12 office -- am I getting into your stuff?

13 MR. FREEDMAN: Please.

14 BY MR. KEFFER: (Continuing)

15 Q. Verizon builds fiber out to that office
16 park, but doesn't connect it to anything. It goes
17 from one of your offices out to this vacant piece of
18 land where there will be an office park.

19 Now, under your definition of dark fiber,
20 if I understand it correctly, that's not dark fiber.
21 That's just fiber cable that happens to be laying
22 there. But until it's terminated to something, it's
23 not quote-unquote dark fiber.

24 Now, did I have that right, or...

25 A. Generally, yes, but the reason is that

1 fiber needs to be connected to a termination point
2 where it can be -- where we can deliver it, where you
3 can connect your lines up to it, where the two parties
4 can test it, can use it.

5 We cannot work our own orders for dark
6 fiber until fiber is actually terminated at a
7 termination point.

8 So, if a fiber cable is just ending in a
9 hole in the dirt in the ground, we're not going to be
10 able to use it ourselves for our own fiber orders and
11 the CLEC won't be able to use it for their orders,
12 either.

13 Q. Okay, and help me out here. I know that
14 Verizon in its sound construction practices wouldn't
15 put fiber out to a termination point that was just a
16 hole in the ground. But under the hypothetical that I
17 describe, you're building out to a potential office
18 park or one that's under construction, where would you
19 end the fiber when you did that construction?

20 A. Well, it could be a number of different
21 places, and it would really depend on the
22 particular --

23 Q. Well, give me the most typical scenario.

24 A. Well, there are probably three most
25 typical. I was going to narrow it down to that for

1 you.

2 We could either terminate the fiber at a
3 controlled environmental vault, which would be a large
4 manhole, which would be in the outside plant network
5 where we would place our own fiber-optic electronics
6 to use the fiber to provide services.

7 The next most typical is we could
8 terminate it to a hut or a small building of ourselves
9 which we would use also to place our own fiber-optic
10 equipment in.

11 The third most likely place would be we
12 would terminate it at a customer premise in a customer
13 building to use to provide fiber-optic services to
14 that particular building or customer.

15 So, if you want broad generalities about
16 where do we typically terminate fiber, meaning it's a
17 location where we're going to place our own
18 electronics to use it, it's going to be huts and
19 controlled environmental vaults, as well as customer
20 prems.

21 Q. So, in each of those three instances if
22 your fiber extends out there, but you haven't placed
23 electronics yet, if there's unused fiber there, is it
24 dark fiber, under your definition?

25 A. Where?

1 Q. Well, you just told me -- you just
2 identified for me three places where you typically
3 terminate fiber.

4 A. All right. If there is not fiber
5 constructed into a building, and if that fiber is not
6 terminated, we have to do additional construction to
7 get it into the building and to get it terminated.

8 The fact that we have to do additional
9 construction, it is not yet finished, usable fiber,
10 either as dark fiber by a CLEC or as fiber by
11 ourselves.

12 So, in order for it to be usable, it's
13 got to be completely constructed and then terminated
14 at a location and then built into our inventory of
15 finished fibers.

16 Q. Okay.

17 I guess I'm trying to understand the
18 difference between terminated and unterminated.

19 Is it the placement of electronics?
20 You're shaking your head no, so --

21 A. No, I have run into a number of CLECs,
22 and you've even seen it in some of the comments -- who
23 use this term, terminated and unterminated. I agree
24 with you it is a blurry, ill defined term, and I think
25 one of the difficulties we have talking with the

1 hypotheticals and the generalities is there's probably
2 five different physical flavors of different
3 configurations and different arrangements that you can
4 actually find that exist that people will broadly
5 refer to as being unterminated fiber.

6 So, you know, if you're going to ask us
7 questions, you've really got to try and start nailing
8 down more particularly, you know, which one of these
9 specific arrangements is it that you're talking about
10 if you want us to answer questions for -- that come
11 under that very broad umbrella of unterminated fibers.

12 Q. Okay. Well, that's a good idea.

13 So, let's go back to the question that
14 you still haven't answered yet and start from there.

15 My hypothetical goes out to a vacant
16 piece of land where there's going to be an office
17 park. Verizon builds fiber out to that piece of
18 geography.

19 Where does that piece of fiber cable end?

20 A. It ends wherever in your example it
21 stopped.

22 Q. You built it. This is your cable. I'm
23 asking you what your internal construction practices
24 are.

25 A. I really can't answer -- I mean, you're

1 asking such a broad generalized question, I can't give
2 you an answer. I mean, our practice --

3 Q. Is that what you tell your network VPs if
4 they ask you that question? I mean, come on, Mr.
5 Albert, I'm not asking anything complicated.

6 A. Our practice is to terminate fibers in
7 controlled environmental vaults and in huts, and in
8 customer prems.

9 Q. All right.

10 Well, there's no customer prems in my
11 hypothetical, so that leaves the other two.

12 Now, in your typical practice which are
13 you likely to place out on this vacant piece of land?

14 A. Either a hut or a controlled
15 environmental vault.

16 Q. All right.

17 So, that fiber ends -- I won't use the
18 word "terminated" -- ends at one of those two items
19 that you described.

20 A. Okay.

21 Q. All right.

22 The office park goes up, you haven't done
23 anything else. Is that dark fiber that a CLEC could
24 have access to?

25 A. The fiber that was terminated in the

1 controlled environmental vault would be available to
2 you, and the product manager can correct me, but that
3 is what a dark fiber sub loop is.

4 (Shockett) Right. If the fiber was
5 terminated in that hut or controlled environmental
6 vault, and I mean terminated to do some kind of fiber
7 patch panel, the CLEC could have access to that as a
8 sub loop dark fiber.

9 If however -- and, Don, correct me on
10 this -- we were in the construction process, planning
11 fiber out to a new business complex, and we had
12 planned to terminate the fiber in the building that is
13 yet to be built, we may have the fiber running on the
14 street totally unterminated, waiting for the
15 construction of the building to be finished. And then
16 when the construction is done, we would pull it into
17 the building to some location in the building where we
18 would terminate the fibers.

19 So, you know, it really depends on what
20 the plan is for that particular area and what stage
21 it's in and the actual design of the fiber that's
22 going to be running in the street.

23 Q. Okay. Now I'm confused.

24 Mr. Albert told me that when you built
25 fiber you wouldn't just leave it in a hole in the